

UNITIL ENERGY SYSTEMS, INC.

**DIRECT TESTIMONY
OF
SARA M. SANKOWICH**

EXHIBIT SMS-1

New Hampshire Public Utilities Commission

Docket No. DE 21-030

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1 **I. INTRODUCTION**

2 **Q. Please state your name and business address.**

3 A. My name is Sara M. Sankowich. My business address is 30 Energy Way, Exeter, New
4 Hampshire 03833.

5 **Q. What is your position and what are your responsibilities?**

6 A. I am the Manager of Forestry Operations & Sustainability of Unitil Service Corp.
7 (“Unitil Service”). My primary responsibility is the planning and management of the
8 electric operations vegetation management program for Unitil Corporation’s two
9 electric distribution company subsidiaries, Unitil Energy Systems, Inc. (“UES” or the
10 “Company”) and Fitchburg Gas and Electric Light Company (“FG&E”).

11 **Q. Please describe your business and educational background.**

12 A. I have over 20 years of professional experience in the utility industry with an extensive
13 background utility vegetation management. I joined Unitil Service in 2011 as the
14 System Arborist. Prior to joining Unitil Service, I was employed for six years at
15 National Grid where I advanced through positions in utility vegetation management.
16 The last position I held with National Grid was that of Manager, Vegetation
17 Management Strategy. Prior to National Grid I held a utility arborist position with
18 Orange & Rockland Utilities, and a position with Northern Indiana Public Service
19 Company as a consultant through Environmental Consultants Inc. I hold a Bachelor of
20 Science degree in Forestry Resource Management from the State University of New
21 York, College of Environmental Science and Forestry.

1 **Q. Do you have any certifications that qualify you to speak to issues related to**
2 **vegetation management?**

3 A. Yes. I am a Certified Arborist through the International Society of Arboriculture.

4 **Q. Have you previously testified before the New Hampshire Public Utilities**
5 **Commission (“Commission”)?**

6 A. Yes, I have appeared previously before the Commission in multiple reconciliation filing
7 hearings. I have also supplied expert testimony in other state regulatory proceedings
8 relating to vegetation management.

9 **Q. What is the purpose of your testimony?**

10 A. The purpose of my testimony is to describe and provide support for the Company’s
11 vegetation management program (“VMP”) and the storm resiliency program (“SRP”).

12 **Q. Please summarize your testimony.**

13 A. The Company has a comprehensive vegetation management program intended to
14 prevent trees from interfering with electric lines during normal weather conditions and
15 minor storm events. The program’s components cost-effectively address the different
16 areas of risk and provide benefits to customers, support favorable reliability, and
17 provide a measure of public safety. The Company is also proposing the continuation of
18 its storm resiliency program, which is the component of the VMP that has been
19 specifically designed to reduce tree exposure along electric overhead lines in order to
20 reduce the overall cost of storm preparation and response, and improve system
21 performance during major storm events.

1 **Q. How have you organized your testimony?**

2 A. My testimony will first discuss the current status of the vegetation management
3 program, including the program's components of cycle pruning, hazard tree mitigation,
4 mid-cycle review, forestry reliability assessment, and sub-transmission maintenance.
5 My testimony will then discuss the storm resiliency program, including a summary of
6 work completed under the program, the recent results of the program, including its costs
7 and benefits.

8 **II. VEGETATION MANAGEMENT PROGRAM, POLICY, AND STRATEGY**

9 **Q. Does the Company have a comprehensive vegetation management program to**
10 **prevent trees from interfering with electric lines?**

11 A. Yes. UES's VMP consists of four main components: cycle pruning; hazard tree
12 mitigation; mid-cycle review; and forestry reliability assessment. Each component of
13 the program is designed to minimize the potential for tree and vegetation contact with
14 the overhead utility lines and the incidence and resulting damage of tree and limb
15 failures from above and alongside the conductors.

16 Vegetation maintenance pruning and clearing done on a cyclical schedule by
17 circuit is called "cycle pruning." The Company's base cycle length is five years.

18 A hazard tree is a danger tree (any tree or tree part which, on failure, is capable
19 of interfering with the safe, reliable transmission of electricity) that has both a target
20 and a noticeable defect that increases the likelihood of failure. The hazard tree
21 mitigation component program involves the consolidation of hazard tree removal
22 activities into a formalized program.

1 The mid-cycle review program component targets circuits for inspection and
2 pruning based on time since last circuit pruning and forecasted next circuit pruning.
3 The aim of this program is to proactively address the fastest growing tree species that
4 will grow into the conductors prior to the next cyclic pruning.

5 The forestry reliability assessment program component targets circuits for
6 inspection, pruning, and hazard tree removal based on recent historic reliability
7 performance. This allows reactive flexibility to address immediate reliability issues not
8 otherwise addressed by the scheduled maintenance programs, without compromising
9 their integrity.

10 The overall goals of these integrated components of the VMP are to improve
11 and continue favorable reliability performance, consistent with the Company's ongoing
12 obligation to provide safe and reliable service, and which meet the Commission's
13 expectations and increases customer satisfaction. In addition to these overall goals,
14 cycle pruning and mid-cycle review also aim to provide a measure of public safety by
15 minimizing the potential for direct contact by the public with energized conductors by
16 climbing trees, and indirect contact though vegetation in contact with energized
17 equipment, as well as minimizing the potential for electrically caused fire in trees and
18 brush.

19 **Q. Does the Company have a vegetation management component to respond to**
20 **unscheduled necessities such as customer calls and emergency needs?**

21 A. Yes. UES's VMP has a non-discretionary or "Core Work" component. This critical
22 component of the VMP allows for the ability to respond to emergencies, customer

1 requests, new construction needs, and other non-discretionary and unscheduled work.

2 A dedicated number of specialized crews are required on site on a year-round basis to
3 address the Company's Core Work needs.

4 **Q. Does the Company have full control over the amount of Core Work completed**
5 **each year?**

6 A. No. The amount of Core Work completed each year is highly variable as it is
7 comprised of fluctuating components such as customer and emergency needs. More
8 frequent severe weather events can change the quantity of Core Work activities
9 dramatically as restoration and damage needs increase, but also as customers become
10 aware of the consequences of tree and wire conflict and, as a result, request tree
11 work. For this reason, work amount expectations can be easily exceeded due to
12 frequent minor weather events or residual impact of large weather events.

13 **Q. Does the Company have a vegetation management component to maintain the**
14 **rights-of-way that connect substations together?**

15 A. Yes. The Company has a sub-transmission maintenance component that applies the
16 principles and practices of integrated vegetation management ("IVM") to maintain the
17 rights-of-way. This includes identifying compatible and incompatible vegetation,
18 considering action thresholds, evaluating control methods and selecting and
19 implementing controls to achieve a specific objective. The plants to be controlled are
20 primarily tall growing trees that can grow into or fall onto electric lines. Right-of-way
21 maintenance includes: cyclical floor maintenance such as mowing, hand cutting, and
22 herbicide application; side line pruning; and hazard tree removal.

1 **III. VEGETATION MANAGEMENT PROGRAM COSTS**

2 **Q. What are the work component drivers of the VMP's cost?**

3 A. The VMP's costs are driven primarily by the cost to implement cycle pruning, the largest
4 program work category. The second largest program cost is hazard tree mitigation, and
5 the third largest program cost is sub-transmission right-of-way maintenance. A large
6 uncontrollable, but necessary, cost relates to required police protection and flaggers for
7 traffic safety. The Company has limited ability to control these generally increasing costs.

8 **Q. Are there any shared vegetation management costs for jointly-owned poles?**

9 A. Yes. The companies which jointly own poles share vegetation maintenance and storm
10 costs pursuant to the respective Joint Ownership Agreement ("JOA") and the
11 Intercompany Operating Procedures' ("IOP") Joint Trimming process. These procedures
12 are followed to share applicable costs between the joint pole owner companies.

13 **Q. Has the Company reduced its request for recovery of its vegetation management
14 costs by the amounts charged to joint owners under each applicable IOP for tree
15 trimming costs incurred during the test year?**

16 A. No. The Company's request to recover vegetation management costs is not reduced for
17 these amounts because payment by the joint owners is not guaranteed nor always
18 timely, and the integrity of the VMP should not be dependent upon the occurrence of
19 these payments.

20 **Q. How is the Company proposing to treat the contributions received from joint pole
21 owners towards trimming expenses?**

1 A. As discussed in the direct testimony of UES witnesses Messrs. Christopher Goulding
2 and Daniel Nawazelski, the Company is proposing to continue the current reconciliation
3 process through the External Delivery Charge mechanism (“EDC”). Any payment
4 received from a joint pole owner will be credited to customers through the EDC
5 reconciliation. As part of that process, the Company will continue to provide its VMP
6 plan for the upcoming project year to Staff and the OCA for review. The Company will
7 make itself available to meet with Staff and the OCA in technical sessions to discuss the
8 plan, obtain comments, and answer any questions regarding the plan to be implemented
9 for that fiscal year. After that review, the Company will take all reasonable steps
10 deemed appropriate to carry out and implement the plan, taking into account the
11 comments received.

12 **Q. What are the benefits to the Company and its customers of continuing the VMP at**
13 **its current scope?**

14 A. The benefits of continuing the current scope of the VMP are the continuation of greater
15 reliability, customer satisfaction, safety, and maintenance efficiency.

16 Reliability

17 There is a risk to reliability improvement and continued favorable reliability
18 performance trends if there is a reduction or lapse in ongoing implementation of the
19 VMP. The risk of tree related interruptions from grow-in conditions are significantly
20 low when all circuits are kept on their appropriate pruning schedule. Each year
21 approximately 20 percent of the system is being maintained while growth is occurring

1 on the other 80 percent. The risk to reliability increases if the full cycle maintenance
2 scope is not implemented.

3 Customer Satisfaction

4 Failure to implement the full scope of the VMP has the potential to result in negative
5 customer satisfaction. Customer expectation of continued reliability would not occur
6 and reliability performance may deteriorate. The perception of proactively managing
7 vegetation to improve reliability performance would be lost and replaced with the
8 perception of a reactive program that is always behind the curve. Negative customer
9 satisfaction can also result in increased customer complaints and requests for individual
10 pruning work, which require more supervisor review and management and increased
11 work and cost to mitigate.

12 Safety

13 Not implementing the full scope of the VMP results in risks of public injury, property
14 damage, and liability. In the absence of necessary maintenance there is the risk of
15 electrocution through direct contact in a climbable tree or indirect contact through the
16 tree itself, as well as the risk of fire. The absence of sideline hazard tree mitigation
17 increases risk to life and property through direct contact, or potential for contact through
18 energized conductors being brought down within public contact zones. Tree-caused
19 outages that would be addressed by maintenance work often result in the most
20 significant damage, large amount of customers affected, long duration outages and
21 increased risk to safety. Large trees and limbs bringing conductors down also increases
22 the risk of loss of electric service to municipalities' critical infrastructure and
23 emergency services.

1 Efficiency

2 There is a risk to efficiency if the full scope of the VMP is not implemented.

3 Efficiency losses will develop if vegetation is allowed to encroach on the overhead
4 assets, as working around conditions with vegetation growth in close proximity to
5 conductors will slow routine maintenance and typical storm restoration, as well as
6 deter accurate and efficient line inspections. Efficiency and reliability losses may
7 also occur with the potential to delay fault locating when an event occurs.

8 **Q. Has the program seen an increased cost to perform annual work?**

9 A. Yes, the cost to complete the annual VMP has increased in recent years.

10 **Q. What is the largest driver of increasing VMP costs?**

11 A. The cost of contracted labor has been the largest driver of increasing VMP costs over
12 the past recent years. After seeing an increasing trend in market price for line clearance
13 tree pruning, the Company held informational meetings with each bidding vendor
14 individually to determine the driving factors behind the increase in costs. In statements
15 from these vendors, the causes for increased costs compared to costs from 5 years ago
16 were consistent: 1) increased wages for retention and recruitment; 2) increased labor
17 burden driven by health insurance premiums, insurance costs, and auto insurance costs
18 for commercial motor carriers; and 3) increased costs of equipment, tools, and supplies.

19 **Q: Why is there a need for increased wages for retention and recruitment?**

1 A. Line-Clearance vendors have expressed a struggle throughout the industry with
2 recruitment of new applicants and retention of existing workers, driven by the need to
3 offer a competitive wage and benefits comparable to other job opportunities.

4 **Q: Is this an effect of the pandemic, and do you see costs reducing in the future?**

5 A: No, this is not a result of the pandemic. Workforce recruitment and retention issues
6 have been on the rise before the start of the COVID-19 pandemic. The pandemic has
7 not exacerbated the issue, but due to the complex nature of labor availability and desire
8 to enter and stay in the industry, there is not an immediate fix, and I expect current and
9 possibly increasing costs to continue into the future. However, while the labor
10 workforce is not completely controllable by the Company, the Company has embarked
11 on some initiatives in conjunction with our vendors to address the problem, raise the
12 issue at a regional and a national level, and help provide a steady and qualified labor
13 force for future work.

14 I initiated a regional workforce retention discussion where the issue was
15 confirmed across 5 regional utilities. These utilities also commented on the increase of
16 vegetation damaging storms and an increase in regional vegetation management
17 initiatives and necessary workforce. I brought the matter to a national level through the
18 Utility Arborist Association (“UAA”) where similar concerns were raised, elevating the
19 issue to the topic of focus for the UAA Vegetation Manager’s Summit. The focus was
20 on the workforce retention issue facing the utility line-clearance industry, the impact of
21 utility practices on vendor workforce retention, and next steps to retain and attract
22 workers. The formation of a UAA Workforce Retention and Recruitment Task force

1 was formed and I am the current co-chair of the initiative. I am also involved in efforts
2 led by American Forests, supported by grants, to create a tree worker pre-apprenticeship
3 program aimed at worker recruitment and retention. Areas of opportunity and lessons
4 learned from these efforts will be used to bolster the Company's program and combat
5 the workforce issue.

6 **Q: What other factors drive the VMP's costs?**

7 A: Other field factors such as high tree density, high customer density per mile, overall
8 forest health, scenic road designations, and traffic control / work protection
9 requirements, all affect program costs in the Company's service territory when
10 compared to other companies or locations.

11 High Tree Density

12 High tree density found in the service territory contributes to increased costs for all
13 program components relative to similar components in land areas with lower tree
14 density. The overall tree pruning and maintenance needs are higher when there are
15 more trees per mile, resulting in increased costs. Not only are there more trees to prune
16 per mile, but there are potentially more hazard trees to remove per mile. Increased
17 pruning requirements also increase the volume and time required for wood debris and
18 chip disposal. Further, with a higher number of trees per mile, the increased exposure
19 of trees to electric overhead lines results in potential for increased customer requests
20 and damage in storm events and the associated costs.

21 High Customer Density

1 Areas with high customer density per mile also contribute to increased costs for all
2 program components relative to similar components in areas with lower customer
3 densities. High customer density per mile necessitates increased customer outreach,
4 which is typically time-consuming and costly. High customer exposure also results in
5 higher customer awareness, and potential increased customer concern which could
6 cause program restrictions on work originating from private property (i.e., outside the
7 Company's right of way), increasing program costs.

8 Forest Health

9 The overall forest health of the service territory, with regard to tree and stand age,
10 health, and maturity, as well as overall hazard tree population and mortality rate, has the
11 potential to affect the costs for all program components. Poor forest health can be a
12 factor of overall tree population aging, commonly found in New Hampshire where
13 stands matured together after areas cleared for farming returned to forest. This can lead
14 to an increased hazard tree population relative to other areas with a mixed stand age
15 population. Another factor for poor forest health is the effect of damaging storm events
16 and the residual health decline that occurs after many trees cannot recover from the
17 extensive damage. The Company has seen an increasing trend of damaging storm
18 events, resulting in ice damage, wind damage and heavy wet snow damage that has
19 affected the forest health. Pest infestations, such as the highly destructive and invasive
20 Emerald Ash Borer, as well as the Winter Moth, and the Hemlock Woolly Adelgid, all
21 found in the Company's service territory, also have the potential to affect forest health
22 and contribute to increased tree mortality. All of these factors affecting forest health -
23 aging stand maturity, decline after damaging storm events, and pest infestation, lead to

1 high hazard tree populations and increased costs to manage and reduce the risk from
2 hazard tree and limb failure.

3 Importantly, the highly destructive and invasive Asian Longhorned Beetle
4 present in the neighboring state of Massachusetts, is not currently affecting the
5 Company's costs, but has the potential to impact costs substantially if discovered in the
6 service territory.

7 Scenic Road Designations

8 Scenic roads and other municipality designations that impose restrictions, measures, or
9 guidelines that must be followed for vegetation pruning and hazard tree removal
10 contribute to increased costs for all program components. Scenic road planning,
11 hearings, notifications, and permits add increased supervisory and administrative costs.
12 This also requires the design, production and distribution of educational material and
13 resources such as printed literature and web information sites. Restrictions imposed on
14 obtaining authority for the necessary work also impacts costs as full program benefits
15 are not realized and "hot spotting" or other work between pruning cycles therefore must
16 be scheduled.

17 Traffic Control and Work Protection

18 Traffic control and work zone protection is a necessary part of vegetation management
19 work completed along roadways. Program costs are affected by the requirement to use
20 traffic control protection, specifically with the use of police officer details on the
21 majority of streets in the Company's service territory. Estimated costs for traffic
22 control are based on historic annual spend per work type. This cost is tracked
23 separately from the individual program work types since the Company has limited

1 control over police costs and requirements, which allows for an improved ability to
2 measure actual cost of work for the individual program work types. Even though the
3 Company has limited control over traffic control costs, it is a large factor in overall
4 costs, and every effort is made through contract strategy, field practices, and oversight
5 to minimize traffic control costs.

6 **Q. Is management and implementation oversight necessary to minimize the**
7 **vegetation management program's costs?**

8 A. Yes. Management and work implementation oversight is a critical component to
9 keeping costs minimized and to maximizing cost savings. Effective management
10 planning "streamlines" implementation and eliminates time loss and duplication of
11 effort. Direct oversight of field work and field communication minimizes down time,
12 keeps productivity high and engages workers in striving toward Company goals and
13 targets, which all work to boost efficiencies and effectiveness.

14 **IV. STORM RESILIENCY PROGRAM**

15 **A. OVERVIEW, DEVELOPMENT AND STRATEGY**

16 **Q. Is UES proposing the continuation of the SRP?**

17 A. Yes. The Company is proposing the continuation of the SRP, which is a companion or
18 complementary program to the VMP. The SRP is different in that it is aimed at
19 reducing tree exposure along critical sections of select circuits in order to improve
20 performance during major storm events. The goal of this program is to reduce tree-
21 related incidents, resulting customer interruptions, and more significantly, municipality

1 impact along critical portions of targeted lines in minor and major weather events. In
2 turn, the Company aims to reduce the overall cost of storm preparation and response,
3 improve restoration, and preserve municipal critical infrastructure for the purpose of
4 enhancing public health and safety.

5 **Q. What is the history behind this program and its importance?**

6 A. In 2011, the Company experienced two large weather events that affected its service
7 territory: Hurricane Irene, and the October Snowstorm, where over two feet of snowfall
8 was recorded in New Hampshire. The 2011 October Snowstorm caused widespread
9 damage and prolonged outages and was the second largest event in the Company's
10 history. In 2012, the Company was hit by Hurricane Sandy. Prior to 2011, the
11 Company had also sustained other frequent major storm events over the previous four
12 years.

13 As a consequence of the type of damage experienced and the length and cost of
14 restoration efforts, the Company began to explore the options available to "harden" or
15 make critical elements of the system more resilient to storms. After a review of
16 different options available, such as undergrounding electric lines, and reviewing rough
17 cost estimates, the Company recognized that there was an opportunity to implement a
18 vegetation-centered storm hardening program which would provide many of the
19 expected benefits at a much lesser cost than alternatives.

20 **Q. What is the scope of work related to this program?**

21 A. The scope of work for the SRP is for critical three-phase sections of select circuits,
22 defined as the circuitry from the substation out to a desired protection device, to

1 undergo tree exposure reduction by: (i) removing all overhanging vegetation, or pruning
2 “ground to sky;” and (ii) performing intensive hazard tree review and removal. In
3 addition, under the SRP the remaining three phase circuitry beyond the designated
4 critical portions receive hazard tree review and removal. The scope of work also takes
5 into account critical infrastructure needs for the towns and cities affected. The locations
6 of police and fire departments, schools, emergency shelters and other critical business
7 centers are considered along with the critical electric infrastructure.

8 **Q. How does this program differ from the VMP?**

9 A. The SRP differs from the VMP in that it targets areas that are outside of the VMP’s
10 scope. The current VMP is designed to be effective for normal conditions and weather
11 events, described as up to 50-60 mph winds, where the failure of defective trees and
12 limbs predominates. The storm resiliency program involves the removal of *all* tree
13 exposure to the lines, affecting non-actionable and non-defective tree failure that begins
14 to predominate above 50 mph winds. The difference between maintenance pruning and
15 reduction of exposure can be seen by looking at: 1) the pruning specifications for the
16 cycle pruning program versus the storm resiliency program; and 2) the intensity of
17 hazard tree removal on the hazard tree mitigation program versus the storm resiliency
18 program.

19 Cycle pruning specifications are to prune vegetation away from the conductors
20 to a height of only 15 feet above, 10 feet to the side and 10 feet below. Such clearing is
21 adequate for normal conditions. The storm resiliency program specifications, however,

1 are to remove all overhanging branches and limbs from above the conductors and out 10
2 feet to the side.

3 The difference in intensity between the hazard tree mitigation program and the
4 removal of hazard trees under the storm resiliency program can be broken down into
5 two components: 1) the actual tree populations inspected for each program; and 2) the
6 risk accepted, or the level of defect found on inspection that actually warrants tree
7 removal.

8 First, hazard tree removal under the hazard tree mitigation program component
9 is governed by risk as described in the tree risk management protocol. Under this
10 protocol, risk is assessed based on a specific population of trees only as defined by the
11 location on the circuit and the corresponding customer damage category. The tree
12 inspections performed are focused on the tree population on the same side of the street
13 as the pole line, as the Company assumes less risk due to their proximity to the pole
14 lines, and a limited visual assessment of the opposite side of the street from the pole
15 line. These surveys are predominantly performed from a vehicle. In many cases only
16 limited danger trees (when specified defects or tree health problems are observed) are
17 inspected. In the SRP, all trees capable of interfering with the safe, reliable
18 transmission of electricity upon failure are inspected. Tree inspections performed under
19 the SRP are walking surveys of the tree population, including 360 degree examinations
20 around the electric facilities, which includes tree populations on the opposite side of the
21 street from the pole line.

22 Second, the level of risk accepted on the hazard tree mitigation program is
23 higher than that of the SRP. Trees showing inspection defect(s) with a likelihood of

1 failure of “imminent” and “probable with a modifier” are removed in customer damage
2 categories of high and moderate. This is adequate for normal weather conditions. For
3 the SRP, trees with a likelihood of failure of “imminent,” “probable with a modifier,” as
4 well as those with a likelihood of “probable,” “possible with a modifier,” and “possible”
5 are removed. Again, this level of clearing is designed for major storm events.

6 **Q. How did the Company decide which circuits should be included in the SRP?**

7 A. The Company reviewed all circuits individually for inclusion in the SRP. In order to be
8 effective, certain criteria such as tree field conditions and customers served on a circuit
9 were deemed to be significant. Criteria for the program included: 1) tree-related field
10 condition; 2) customer count; 3) circuit total miles of three-phase; and 4) presence of
11 scenic roads or other vegetation restrictions. Any circuits that were located primarily in
12 low tree density areas, without critical municipality needs, were removed from the
13 program circuit list. Any circuits with less than 500 customers served were reviewed
14 for need as well as any circuit with less than two miles of three-phase line. Areas
15 designated as scenic roads or with other known restrictions were also removed from the
16 program.

17 **Q. Was this program implemented in previous years?**

18 A. Yes. This program was implemented as a pilot in 2012 and 2013, then transitioned to a
19 full program in 2014. Over the past nine years of SRP work, 39 circuits along 284.3
20 miles of line were mitigated, serving 51,337 customers and numerous life line, life
21 safety and community resources including schools, community emergency shelters, and
22 hospitals. Over 20,600 risk trees were removed.

1 Each year, implementation began with an outreach program, where the
2 municipalities were notified of the intent, scope of work, and given a tentative schedule.
3 A trained work planner identified work to be performed, conducted extensive customer
4 outreach and education related to the program, and sought tree owner consent for
5 pruning and removal. Over these nine years, overall customer understanding and
6 acceptance of the program was very high.

7 Tree pruning and removal work began in the final quarter of each year and
8 continued through the end of the fiscal year. The use of specialized equipment such as
9 cranes, and log loaders along with staged wood removal sites was employed to reduce
10 the surrounding vegetation impact and overall appearance to the community.

11 Each year, the program wraps up with tree removal replacements offered to
12 customers that underwent significant tree pruning or removal activity. Overall,
13 customers were pleased with the work and the replacement trees which fit the “right
14 tree, right place” goal for compatible trees adjacent to the overhead electric lines.

15 **Q: What work is remaining from the initial SRP proposal?**

16 A: There are two years remaining in the initial SRP proposal work plan. This year’s work
17 of 37.6 miles is described in the Company’s annual VMP filing DE 20-183.
18 Approximately 26 miles is scheduled to be done in calendar year 2022.

19 **Q. Has a similar program been implemented anywhere else?**

20 A. Yes. The Company’s affiliate, FG&E has implemented a successful SRP in its
21 Massachusetts service territory since 2014.

1 **B. WORK PERFORMED, COSTS, AND BENEFITS**

2 **Q. What were the costs of the SRP for the test year?**

3 A. As indicated in the testimony of Messrs. Goulding and Nawazelski, the costs for the
4 2020 storm resiliency program were \$1,439,617¹, slightly above the estimated 2020
5 budget of \$1,423,000.

6 **Q. What are the expected costs of completing the work for the remaining two years of
7 the initial proposed SRP?**

8 A. The Company expects the costs of the SRP to be \$2,931,380 to complete the
9 approximately 63.6 miles of qualifying overhead, three-phase lines identified through
10 the initial project scope. Due to the varying nature of storm resiliency work and traffic
11 control, the Company experience minor variances, with final annual costs being slightly
12 above or below the estimated budget. The Company believes that \$1,465,690 (equal to
13 the current annual program funding level of \$1,423,000 plus 3% inflation, driven by
14 recent increase in labor costs) is an appropriate and reasonable estimate of the
15 Company's targeted spending for its SRP in 2021.

16 **Q. Are there additional factors that can affect cost?**

17 A. Yes. There are some variable factors that can affect cost. The actual hazard tree
18 population and number of removals necessary along the program area will vary, which
19 would affect cost to implement the work. Customer and municipal acceptance of
20 desired work can affect the number of trees pruned and/or removed. Other ongoing

¹ Messrs. Goulding and Nawazelski Schedule RevReq-3-3, Column 2 Line 13.

1 work on neighboring utilities' systems could affect the level of third party resources
2 available to complete the work and the bidding vendor pool, thus affecting cost.

3 **Q. How will these variable factors be minimized?**

4 A. These variable factors will be minimized through extensive planning as well as field
5 and management oversight. Hazard trees to be removed will be prioritized according to
6 risk. The Company will engage in extensive interaction and advance notice to towns
7 and the use of a specialized trained company representative for customer education and
8 consent, and to promote the acceptance of the work. Advance planning and notice to a
9 large vendor pool and timing of project and bid release will be used to minimize cost
10 changes associated with competing work.

11 **Q. What are the desired benefits of implementing the SRP?**

12 A. The desired benefits of the SRP are, at the core level, improved reliability, improved
13 customer service and satisfaction, reduced safety risks, and avoided costs during storm
14 events. These benefits are seen by the prevention of tree-related failures and subsequent
15 electric incidents. This reduction in incidents reduces damage to the electric
16 infrastructure and the need for crews to respond, in turn reducing overall storm
17 restoration costs. More information on the expected benefits of the SRP can be found in
18 my testimony for the 2016 rate case, excerpt attached as Exhibit SMS-2.

19 **Q. Have any measurable benefits been realized since the implementation of the SRP**
20 **work in 2012?**

1 A. Yes, the Company has had instances of storms and foul weather over the last 9 years to
2 put the SRP to the test. As explained in the previous 2016 rate case, DE 16-384, the
3 Company has found favorable results by examining tree failures in major storms. The
4 results indicate appropriate field identification of risk trees, avoided interruptions and
5 costs, and positive public acceptance.² In addition to this data, the Company wanted to
6 analyze the results of the program in more depth. In order to do that, the Company
7 brought in a team of consultants to build and implement an analysis tool that could
8 process the large amount of data from multiple sources and accurately compare areas of
9 non-SRP work to areas of SRP work. The tool was then used to do an independent
10 analysis of the Company's SRP program. The full report titled "Storm Resiliency
11 Program Analysis and Assessment" prepared by Environmental Consultants (ECI) is
12 attached as Exhibit SMS-3.

13 The analysis used vegetation management work data, outage management data, and
14 customer calls mapped spatially using the geographical information system, LiDAR and
15 imagery. By comparing circuit performance for areas of non-SRP to areas of SRP, the
16 assessment found the following:

17 *The six trend graphs show a clear improvement trend in SRP circuit*
18 *performance for SAIDI, SAIFI, and CAIDI as compared to the non-SRP*
19 *circuit performance. The increase seen in Outages by Year for all phases are*
20 *due to increases in tree-caused outages (including increased weather-related*
21 *events) on the single-phase portion of the circuits that were not maintained as*
22 *part of the SRP program. The largest improvements in SRP circuit*
23 *performance can be seen in the graphs for three-phase only performance*
24 *(Figure 12) particularly during storm events (Figure 14).³*

² Additional information can be found in an excerpt of 2016 rate case DE 16-384 attached as Exhibit SMS-2

³ Quote from page 12 of 22 of Exhibit SMS-3 – Environmental Consultants "Storm Resiliency Program Analysis and Assessment"

1 In addition, using storm financials and the Interruption Cost Estimate (ICE)
2 calculator, the analysis found that there is significant total external and internal
3 cost avoided by implementing the full SRP program, estimated to be between
4 \$6.46M and \$17.87M per year with the net cost avoided after funding the SRP
5 program to be between \$4.58M and \$15.99M per year.⁴

6 **Q. Has the Company drawn conclusions about the benefit of a storm resiliency**
7 **program?**

8 A. Yes. After reviewing the results of the storm resiliency initiatives implemented in New
9 Hampshire and Massachusetts, the Company concluded that the reliability effects, the
10 avoided interruptions and costs, the positive public acceptance, and the benefits to
11 customers are significant benefits that more than offset the cost to implement. As
12 demonstrated by the results of the ECI Assessment and the Company's performance in
13 storm events, this program brings savings to customers through future avoided storm
14 costs, and many additional and important public health and safety benefits. For this
15 reason, the Company is proposing the continuation of the vegetation management SRP.

16 **C. CONTINUED PERFORMANCE AND NEXT STEPS**

17 **Q. Is the Company proposing continuation of additional SRP after the conclusion of**
18 **the initial proposed program?**

19 A. Yes. The Company is proposing to continue SRP efforts past the conclusion of the
20 initial program in 2022. This next cycle of SRP work will be aimed at revisiting
21 circuits done in the first cycle, performing work on any sections that may have been

⁴ Exhibit SMS-3 - Environmental Consultants "Storm Resiliency Program Analysis and Assessment", Page 20

1 added due to circuit reconfiguration or construction, and also extending SRP work out
2 further on circuits where appropriate. In addition to reviewing the same circuits that
3 were done 10 years ago, the Company's new storm resiliency analysis dashboard allows
4 for performance tracking and can be used to identify poor performance, worsening
5 conditions, and areas that need additional work.

6 **Q. Why is this next cycle important?**

7 A. It is important to revisit the circuits that underwent SRP work in the first cycle to ensure
8 that these circuits continue to be resilient during storm events and that the investment
9 made toward this effort is not diminished and ultimately lost. This next cycle will
10 bolster these circuits toward the goal of continued improved performance for an
11 additional cycle. During the 11 years that elapse from the first cycle to the second cycle,
12 many field conditions can change and trees that were assessed during the first cycle and
13 found to pose a low risk, may now have declined and pose a higher risk. There was a
14 significant initial investment made which produced results making the system more
15 resilient; the need to maintain that investment in order to continue receiving the benefits
16 is critical. In addition, the Company can build upon the initial investment and add
17 further benefit with additional work on poor performing circuits or circuit segments and
18 extension of work sections farther out on a circuit.

19 **Q. What funding do you expect to be necessary to implement this next phase of SRP?**

20 A. The Company expects the next cycle of SRP, beginning in 2023, to require some
21 reallocation of funding. It is expected that the next cycle will have less ground-to-sky
22 maintenance pruning as part of the SRP scope, as that clearance has already been

1 obtained 11 years prior, and the pruning cost associated with maintaining that initially
2 cleared ground-to-sky work will be borne as part of the cycle pruning maintenance
3 activity instead. Through estimation of the vendor costs for the past cycle, it was
4 estimated that approximately 20% of the cost per mile of SRP would transfer to cycle
5 pruning in 2023. Using the projected cost per mile in 2021 of \$38,981 per mile and the
6 34.65 miles planned in 2023, this calculates to approximately \$1,081,000 for SRP per
7 year. The remaining \$384,690 is expected to be required to cover the increase in cycle
8 pruning and would be reallocated to this line item after the initial SRP cycle concludes
9 in 2022.

10 **Q. Could storm performance and reliability suffer if the SRP is not continued?**

11 A. Yes, storm performance and reliability could suffer if the SRP is not continued.

12 Customers have seen avoided minutes of interruption due to the SRP program,
13 calculated at approximately 567,000 customer minutes of interruption (“CMI”) savings
14 through 2019 and estimated at being approximately 1.6 million CMI through 2022.⁵

15 Each year that the SRP lines are not maintained and risk vegetation develops along the
16 lines, the likelihood of tree related vegetation damage occurrence on the SRP portion of
17 lines increases. Instead of avoiding 1.6 million CMI each year that number will
18 diminish and customers will see more minutes of interruption for each storm event.

19 **Q. Could customers incur additional costs if the SRP is not continued?**

⁵ Exhibit SMS-3 - Environmental Consultants “Storm Resiliency Program Analysis and Assessment”, Page 10

1 A. Yes, since customers could see an increase in minutes of interruption, the customer
2 interruption cost, or the economic cost that customers incur when they experience an
3 interruption in electricity service, would also increase. If all of the calculated expected
4 reliability improvement of the SRP program diminishes, the annual customer cost
5 avoided which is estimated between \$5.44 million and \$16.85 million⁶ would be lost
6 and customers would instead experience the economic cost of those interruptions.

7 **Q. Does this conclude your testimony?**

8 A. Yes, it does.

⁶ Exhibit SMS-3 - Environmental Consultants “Storm Resiliency Program Analysis and Assessment”, Page 20